

## Message Text

LIMITED OFFICIAL USE

PAGE 01 OTTAWA 07420 01 OF 04 152237Z  
ACTION EUR-12

INFO OCT-01 EA-07 IO-13 ISO-00 SP-02 AID-05 EB-08  
NSC-05 TRSE-00 SS-15 STR-04 OMB-01 CEA-01 CIAE-00  
COME-00 FRB-03 INR-07 NSAE-00 XMB-02 OPIC-03  
LAB-04 SIL-01 AF-10 ARA-10 NEA-10 NSCE-00 SSO-00  
USIE-00 INRE-00 /124 W  
-----044468 152245Z /70

O 152212Z AUG 77  
FM AMEMBASSY OTTAWA  
TO SECSTATE WASHDC IMMEDIATE 4449  
INFO USMISSION GENEVA IMMEDIATE  
AMEMBASSY BRUSSELS  
AMEMBASSY BONN  
AMEMBASSY COPENHAGEN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY ROME  
AMEMBASSY OSLO  
AMEMBASSY STOCKHOLM  
AMEMBASSY THE HAGUE  
AMEMBASSY TOKYO

LIMITED OFFICIAL USE SECTION 01 OF 04 OTTAWA 07420

USEEC

E.O. 11652:N/A  
TAGS: ILO, CA  
SUBJECT: CANADIAN LABOUR CONGRESS SEEKS TO KEEP U.S. IN  
ILO

1. CANADIAN LABOUR CONGRESS PRESIDENT JOE MORRIS, WHO IS  
ALSO CHAIRMAN OF THE ILO GOVERNING BODY AND THE WORKERS  
GROUP, INFORMED US OF VARIOUS EFFORTS HE IS UNDERTAKING  
TO KEEP U.S. IN ILO.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 OTTAWA 07420 01 OF 04 152237Z

2. HE SENT FOLLOWING CABLE TO AFL-CIO PRESIDENT MEANY THIS  
MORNING:

QUOTE. FOLLOWING IS TEXT OF MESSAGE I AM SENDING TODAY TO  
IMEC ICFTU NATIONAL CENTRES.

REFERENCE POSSIBLE U.S. WITHDRAWAL FROM ILO FOLLOWING CONSULTATION WITH TRADE UNION COLLEAGUES I SUGGEST FOLLOWING COURSES OF ACTION FOR ADOPTION BY NATIONAL CENTRES.

1. PROPOSE GOVERNMENTAL REPRESENTATIONS TO PRESIDENT CARTER URGING DELAY OF ACTING ON WITHDRAWAL IN ACCORDANCE WITH ILO CONSTITUTION.

2. PRESS THIS ON YOUR GOVERNMENTS AND TALK TO YOUR EMPLOYERS ORGANIZATIONS.

3. I WILL REQUEST EARLY MEETING OF OFFICERS OF ILO GOVERNING BODY TO DISCUSS ALL ASPECTS OF THIS ISSUE INCLUDING DIRECT CONTACTS WITH U.S. GOVERNMENT.

4. GEORGE MEANY AFL-CIO HAS BEEN INFORMED OF RESULTS OF MY CONSULTATIONS AND I WILL INFORM U.S. EMBASSY TODAY AND INVITE YOU TO DO SAME TODAY IF POSSIBLE.

CONSULTATIONS ALSO PRODUCED A PAPER ENTITLED 1977 INTERNATIONAL LABOUR CONFERENCE A TRADE UNION VIEW. COPY OF THIS BEING DESPATCHED TO YOU FASTEST ROUTE. UNQUOTE.

3. DURING PAST WEEKEND SEVERAL KEY EUROPEAN TRADE UNION LEADERS INCLUDING SANDEGREN (NORWAY), VOGNEBJERG (DENMARK) MUHR (FRG), MIEIER OF FIET AND ICFTU ASSISTANT SECRETARY LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 OTTAWA 07420 01 OF 04 152237Z

GENERAL VANDER VEKEN MET IN OTTAWA TO DRAFT PAPER SETTING FORTH THEIR ASSESSMENT OF 1977 ILO CONFERENCE. ALTHOUGH NOT PRESENT LEN MURRAY OF TUC HAS AGREED TO TEXT IN PRINCIPLE. THIS PAPER WILL BE CABLED OVER SIGNATURES OF ICFTU SECRETARY GENERAL KERSTEN AND MORRIS TO ALL TRADE UNIONS IN IMEC GROUP FOR PRESENTATION TO RESPECTIVE GOVERNMENTS. MORRIS BELIEVES BEST TACTIC IS FOR EACH NATIONAL CENTER TO URGE ITS GOVERNMENT TO MAKE REPRESENTATIONS TO USG BECAUSE HE DOUBTS THAT EFFORTS TO PERSUADE AFL-CIO WILL BE AS EFFECTIVE.

4. FOLLOWING IS VERBATIM TEXT OF PAPER WHICH RESEMBLES AIDE MEMOIRE RECENTLY GIVEN US BY GOC:

QUOTE. WE HAVE EXAMINED THE 1977 INTERNATIONAL LABOUR CONFERENCE FROM THE PERSPECTIVE OF FIVE MAJOR ISSUES AND SOME OTHER MATTERS, AND QUITE CLEARLY THE CONFERENCE PRODUCED SOME POSITIVE RESULTS.

IN ANY MEANINGFUL ASSESSMENT OF THE ILO, HOWEVER, IT MUST BE ALSO RECOGNIZED THAT THE ANNUAL CONFERENCE IS ONLY ONE ASPECT OF ILO ACTIVITIES. THE MAJOR WORK OF THE ILO IS

CARRIED OUT BY THE OFFICE UNDER THE SUPERVISION OF THE GOVERNING BODY. THE ILO'S MAIN ACTIVITIES INCLUDE THE WORLD EMPLOYMENT PROGRAMME, ESSENTIAL TO REDUCING THE CONFLICT OF THE INDUSTRIAL COUNTRIES AND THE DEVELOPING COUNTRIES, AND THE COMPLEMENTARY IMPROVEMENT OF WORKING CONDITIONS AND ENVIRONMENT (PIACT PROGRAMME). TRIPARTISM AND INDUSTRIAL RELATIONS (INCLUDING WORKER EDUCATION) ARE ALSO IMPORTANT, AND THE ILO IS CLEARLY WITHOUT EQUAL FOR HUMAN RIGHTS IN THE LABOUR FIELD (INCLUDING THE ILO'S INVESTIGATIVE MACHINERY). IT IS THE GOVERNING BODY WHICH DEBATES THESE PROGRAMMES IN DEPTH AND SUPERVISES THEIR APPLICATION. THIS POINT, INDEED, WAS CLEARLY SET DOWN IN THE FINAL OUTCOME OF THE ILO'S RECENT WORLD EMPLOYMENT CONFERENCE AGAINST THE WISHES OF THOSE WHO THIS YEAR LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 OTTAWA 07420 01 OF 04 152237Z

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 OTTAWA 07420 02 OF 04 152246Z  
ACTION EUR-12

INFO OCT-01 EA-07 IO-13 ISO-00 SP-02 AID-05 EB-08  
NSC-05 TRSE-00 SS-15 STR-04 OMB-01 CEA-01 CIAE-00  
COME-00 FRB-03 INR-07 NSAE-00 XMB-02 OPIC-03  
LAB-04 SIL-01 AF-10 ARA-10 NEA-10 NSCE-00 SSO-00  
USIE-00 INRE-00 /124 W  
-----044594 152251Z /70

O 152212Z AUG 77

FM AMEMBASSY OTTAWA

TO SECSTATE WASHDC IMMEDIATE 4450

INFO USMISSION GENEVA IMMEDIATE

AMEMBASSY BRUSSELS

AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY OSLO

AMEMBASSY STOCKHOLM

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

LIMITED OFFICIAL USE SECTION 02 OF 04 OTTAWA 07420

CAUSED THE NON-ADOPTION OF THE REPORT ON THE APPLICATION OF STANDARDS. THE POINT STILL STANDS. THE IMEC COUNTRIES, ALTHOUGH NOT POSSESSING A RELIABLE NUMERICAL MAJORITY OF GOVERNING BODY MEMBERS, DO PROVIDE LEADERSHIP IN ILO POLICY DEVELOPMENT. THIS LEADERSHIP WOULD BE DISASTEROUSLY WEAKENED SHOULD THE UNITED STATES ABDICATE ITS RESPONSIBILITIES AS THE MOST POWERFUL INDUSTRIALIZED COUNTRY WITH A RECENTLY RENEWED DEDICATION TO THE DEFENCE OF HUMAN RIGHTS.

THE PROMOTION AND DEFENCE OF THESE RIGHTS IS INHERENT  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 OTTAWA 07420 02 OF 04 152246Z

IN THE ACTIVITY OF THE ILO IN SETTING NEW INTERNATIONAL LABOUR STANDARDS, TO WHICH WE ARE COMMITTED. THE STRENGTH OF THE ILO LIES IN THE STRENGTH IT IS GIVEN BY THE WORKERS, EMPLOYERS AND GOVERNMENTS OF OLDER INDUSTRIALIZED DEMOCRACIES. BY ADDRESSING ITSELF TO THE REMOVAL OF POVERTY AND THE STRENGTHENING OF SOCIAL JUSTICE, THE ILO HAS BEEN FOR MANY YEARS A FORCE FOR STABILITY IN THE WORLD. AS SUCH, ITS RECORD SHOULD BE ENDORSED, BY ALL COUNTRIES, RICH AS WELL AS POOR. IT WOULD BE A GREAT TRAGEDY IF THE ILO LOST ITS UNIVERSAL CHARACTER. WITH ALL ITS FAILINGS, IT REMAINS THE ONLY UNITED NATIONS AGENCY IN WHICH THE WORKERS' ORGANIZATIONS HAVE A VOICE, AS OF RIGHT. WITH THE EMERGENCE IN THE YEARS TO COME OF A NEW PATTERN OF WORLD ECONOMIC RELATIONS, INTENSIFIED INTERNATIONAL EFFORTS WILL BE NEEDED TO PROTECT BASIC HUMAN RIGHTS AND SOCIAL JUSTICE. THE ILO IS STILL THE ONLY ORGANIZATION WITHIN THE U.N. FAMILY FULLY EQUIPPED TO ASSIST IN THESE EFFORTS.

THE POLITICAL PROBLEMS AND ATTITUDES WHICH NOW CHARACTERIZE THE UNITED NATIONS SYSTEM COULD NOT BE ABSENT FROM THE ILO CONFERENCE, AND AT CERTAIN TIMES DURING THE CONFERENCE THE DISRUPTIVE MAJORITY WHICH NOW IS TO BE FOUND THROUGHOUT THE U.N. SYSTEM ASSERTED ITSELF. HOWEVER VARIOUS COUNTRIES FROM LATIN AMERICA, THE WEST INDIES, ASIA AND EVEN AFRICA DID NOT CONSISTENTLY ADHERE TO THIS MAJORITY. WE BELIEVE THAT THIS WAS DUE, AT LEAST IN PART, TO THE FACT THAT LIKE THE 'WESTERN' WORKERS, THE INDUSTRIALIZED MARKET ECONOMY COUNTRIES (IMEC GROUP) SHOWED SOLIDARITY THROUGHOUT THIS CONFERENCE, AND THUS AT LAST PROVIDED A NECESSARY FOCUS FOR THE MORE MODERATE OF THE DEVELOPING COUNTRIES.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 OTTAWA 07420 02 OF 04 152246Z

THE TRIPARTITE STRUCTURE OF THE ORGANIZATION CONTINUED TO DEMONSTRATE ITS EFFECTIVENESS AND POTENTIAL, PARTICULARLY AT THE IMPORTANT BUT UNDERESTIMATED COMMITTEE LEVEL, EVEN THOUGH ON SOME ISSUES, WORKER AND EMPLOYER DELEGATES ALSO DIVIDED ON THE POLITICAL LINES THAT CHARACTERIZE THE U.N. FAMILY TODAY.

FIVE PARTICULAR ISSUES

(1) THE 'ISRAEL RESOLUTION' OF 1974.

THE UNITED STATES SAID PRIOR TO THE CONFERENCE THAT IT WOULD VIGOROUSLY OPPOSE ATTEMPTS TO REVERSE THE DECISION TAKEN BY THE GOVERNING BODY THROUGH SECRET BALLOT PROPOSED BY THE WORKERS GROUP AT THE FEBRUARY-MARCH MEETING CONCERNING THE RESOLUTION CONDEMNING ISRAEL FOR ALLEGED VIOLATION OF TRADE UNION RIGHTS IN PALESTINE AND THE OCCUPIED TERRITORIES; AND ALSO THAT IT WOULD OPPOSE ANY ATTEMPTS TO INTRODUCE A NEW RESOLUTION ALONG THE LINES OF THE 1974 RESOLUTION. THE UNITED STATES POSITION WAS SUPPORTED BY THE IMEC GOVERNMENTS AS WELL AS MANY WORKER DELEGATES IN THE FACE OF A CONCERTED EFFORT LED BY ASIAN AND AFRICAN DELEGATES TO REVERSE THE DECISION OF THE GOVERNING BODY. A COMPROMISE SOLUTION DEVELOPED IN PART BY THE UNITED STATES WORKER VICE-PRESIDENT OF THE CONFERENCE AND SET OUT BY THE DIRECTOR GENERAL, IN HIS LETTER OF JUNE 9, SEEMED TO BE ACCEPTABLE TO ALL PARTICIPANTS. AS A RESULT, A DRAFT RESOLUTION ATTACKING THE GOVERNING BODY DECISION WHICH HAD BEEN PREPARED BY THE ARAB COUNTRIES WAS NOT PUT FORWARD BY THEM AND NO ACTION WHATSOEVER WAS TAKEN IN THE WAY OF FOLLOW-UP OF THE 1974 RESOLUTION, TO THE SATISFACTION OF THE IMEC GOVERNMENTS AND THE ICFTU WORKER DELEGATES.

(2) ARTICLE 17

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 OTTAWA 07420 03 OF 04 152253Z  
ACTION EUR-12

INFO OCT-01 ISO-00 EA-07 IO-13 SP-02 AID-05 EB-08  
NSC-05 TRSE-00 SS-15 STR-04 OMB-01 CEA-01 CIAE-00  
COME-00 FRB-03 INR-07 NSAE-00 XMB-02 OPIC-03  
LAB-04 SIL-01 AF-10 ARA-10 NEA-10 NSCE-00 SSO-00  
USIE-00 INRE-00 /124 W

-----044592 152256Z /70

O 152212Z AUG 77

FM AMEMBASSY OTTAWA

TO SECSTATE WASHDC IMMEDIATE 4451

INFO USMISSION GENEVA IMMEDIATE

AMEMBASSY BRUSSELS

AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY OSLO

AMEMBASSY STOCKHOLM

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

LIMITED OFFICIAL USE SECTION 03 OF 04 OTTAWA 07420

FOR SOME TIME THE UNITED STATES GOVERNMENT HAS ARGUED THAT AN AMENDMENT SHOULD BE ADOPTED TO ARTICLE 17 OF THE CONFERENCE STANDING ORDERS, ESTABLISHING CRITERIA FOR EXCLUDING FROM THE CONFERENCE RESOLUTIONS WHICH CONDEMN MEMBER STATES WITHOUT INVESTIGATION UNDER ILO PROCEDURES. THIS PROPOSAL WAS THOROUGHLY DEBATED IN THE COMMITTEE ON STRUCTURE, RATHER THAN IN THE STANDING ORDERS COMMITTEE OF THE CONFERENCE AS HAD BEEN HOPED AND AS WE WORKED HARD TO ACHIEVE. IN SPITE OF COORDINATED ACTION BY THE IMEC GROUP, THE PROPOSAL FOR AN AMENDMENT WAS NOT ADOPTED, BUT, SIGNIFICANTLY, NEITHER WAS IT DEFEATED. THE PROPOSAL  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 OTTAWA 07420 03 OF 04 152253Z

WAS REFERRED TO A WORKING PARTY ON STRUCTURE, WHICH IS TO MEET IN GENEVA DURING THE WEEK BEGINNING OCTOBER 31. THE IMEC GOVERNMENTS, INCLUDING THE UNITED STATES, SHOULD MEET BEFORE THEN TO FORMULATE A SOUND AND COMMON POSITION WHICH SHOULD ALSO BE DISCUSSED WITH US. THE PRESIDENT OF THE CONFERENCE, THE DELEGATE OF A GROUP OF 77 GOVERNMENT, NOTED IN HIS CLOSING STATEMENT THAT THERE WAS BROAD ACCEPTANCE OF THE PRINCIPLE THAT A MEMBER STATE SHOULD NOT BE CONDEMNED WITHOUT PRIOR INVESTIGATION. WE WILL WORK TO ENSURE THE ADOPTION BY THE CONFERENCE NEXT YEAR OF AN APPROPRIATE AMENDMENT TO ARTICLE 17, AND MEANWHILE THE DIRECTOR-GENERAL OF THE ILO MUST USE HIS EXISTING POWERS TO SCREEN OUT ALL RESOLUTIONS OF A CONDEMNATORY

NATURE. HE HAS INDICATED HIS DETERMINATION TO DO THIS, SO, THE PURPOSE OF THE U.S. PROPOSAL WILL HAVE BEEN ACHIEVED IN PRACTICE, BUT WE WILL CONTRIBUTE TO AN APPROPRIATE WRITTEN TEXT TO BE PUT BEFORE THE CONFERENCE IN 1978.

WE WERE ENCOURAGED BY THE CONFERENCE ADOPTION IN PLENARY SESSION OF A RESOLUTION WHICH NOTED THAT POLITICAL ISSUES OUTSIDE THE COMPETENCE OF THE ILO SHALL NOT BE A PROPER SUBJECT OF INQUIRY BY THE ILO AND WHICH ENCOURAGED MEMBER STATES AND CONFERENCE DELEGATES TO ENSURE THAT PROCEDURES UTILIZED BY THE ILO IN THE DEFENCE OF HUMAN RIGHTS AVOID THE VIOLATION OF DUE PROCESS AND GUARANTEE THE OBJECTIVITY OF THE ILO. THE CONFERENCE RESOLUTIONS COMMITTEE PROVIDED FURTHER ENCOURAGEMENT WHEN AN ATTEMPT BY THE PANAMANIAN WORKER DELEGATE TO INTRODUCE A CONDEMNATORY RESOLUTION WAS DEFEATED BY THE ICFTU WORKERS AND IMEC GOVERNMENTS.

(3) THE REPORT OF THE COMMITTEE OF EXPERTS ON THE APPLICATION OF CONVENTIONS.  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 OTTAWA 07420 03 OF 04 152253Z

EQUAL TREATMENT THROUGH THOROUGH COMMITTEE DISCUSSION WAS CERTAINLY GIVEN TO VARIOUS CASES OF NON-COMPLIANCE REGARDLESS OF POLITICAL, ECONOMIC OR SOCIAL SYSTEMS, IN ACCORDANCE WITH THE CONVICTION OF THE COMMITTEE OF EXPERTS. UNFORTUNATELY, THE SUCCESS OF THE CONFERENCE COMMITTEE WAS NOT COMPLEMENTED BY THE PLENARY SESSION. A COMBINATION OF EASTERN EUROPEAN COUNTRIES, SMARTING UNDER THE CRITICISM TO WHICH THEY HAD DESERVEDLY BEEN EXPOSED IN THE COMMITTEE, AND ARAB COUNTRIES, WHO IN RENEGING ON THE COMPROMISE ARRANGED BY THE DIRECTOR-GENERAL THROUGH HIS LETTER OF JUNE 9TH, MAINTAINED THAT NEITHER THE COMMITTEE OF EXPERTS NOR THE CONFERENCE COMMITTEE IN FACT HAD JURISDICTION TO DEAL WITH ISRAELI ACTION IN OCCUPIED TERRITORIES, RESULTED IN A SUFFICIENT QUANTITY OF ABSTENTIONS TO PREVENT, AS IN 1974, THE COMMITTEE'S REPORT BEING ADOPTED BY THE CONFERENCE.

WE NOTE THAT NOBODY VOTED AGAINST THE REPORT, 135 DELEGATES VOTED FOR THE REPORT, INCLUDING MANY FROM DEVELOPING COUNTRIES, AND THAT THE REPORT FORMS PART OF THE PERMANENT AND PUBLIC RECORD OF THE CONFERENCE. THE PRESIDENT OF THE CONFERENCE PAID TRIBUTE TO "THE INESTIMABLE VALUE OF THE WORK DONE BY THE COMMITTEE OF EXPERTS". IN ENDORSING HIS TRIBUTE, WE URGE OUR GOVERNMENTS TO PUBLISH IN OUR RESPECTIVE COUNTRIES THE FULL TEXT OF THE REPORT AND TO MAKE IT AVAILABLE TO DELEGATIONS WHICH WILL PARTICIPATE IN THE FORTHCOMING BELGRADE REVIEW OF THE OPERATION OF

THE HUMAN RIGHTS PROVISIONS OF THE EHLSINKI FINAL ACT.

IN OUR VIEW THE WORK OF THE CONFERENCE COMMITTEE WAS  
SOMEWHAT MORE PRODUCTIVE THAN IN RECENT YEARS, AND THE  
ILO MACHINERY FOR REVIEW OF THE APPLICATION OF STANDARDS  
WILL CONTINUE ITS FUNCTIONS UNIMPAIRED. IMPORTANT IN

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 OTTAWA 07420 04 OF 04 152300Z  
ACTION EUR-12

INFO OCT-01 EA-07 IO-13 ISO-00 SP-02 AID-05 EB-08  
NSC-05 TRSE-00 SS-15 STR-04 OMB-01 CEA-01 CIAE-00  
COME-00 FRB-03 INR-07 NSAE-00 XMB-02 OPIC-03  
LAB-04 SIL-01 AF-10 ARA-10 NEA-10 NSCE-00 SSO-00  
USIE-00 INRE-00 /124 W  
-----044646 152303Z /70

O 152212Z AUG 77

FM AMEMBASSY OTTAWA

TO SECSTATE WASHDC IMMEDIATE 4452

INFO USMISSION GENEVA IMMEDIATE

AMEMBASSY BRUSSELS

AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY OSLO

AMEMBASSY STOCKHOLM

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

LIMITED OFFICIAL USE SECTION 04 OF 04 OTTAWA 07420

THIS REGARD IS THE REJECTION BY THE COMMITTEE OF RENEWED  
DETERMINED ATTEMPTS TO DELETE THE 'SPECIAL LIST' FROM ITS  
POWERS.

(4) STRUCTURE

ATTEMPTS BY SOME COUNTRIES TO INTRODUCE CHANGES IN ILO  
STRUCTURE HAVE BEEN WITH US FOR SOME TIME. THE FEBRUARY-  
MARCH SESSION OF THE GOVERNING BODY AGREED TO DEFER  
FURTHER SESSIONS OF ITS WORKING PARTY ON STRUCTURE UNTIL  
NOVEMBER 1977 AND THIS DECISION WAS CONFIRMED BY THE



LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 OTTAWA 07420 04 OF 04 152300Z

CONFERENCE. DURING THE MEETING OF THE CONFERENCE COMMITTEE ON STRUCTURE, THE GROUP OF 77 INTRODUCED A PROPOSAL WHICH WOULD HAVE PROVIDED FOR A SPECIAL SESSION OF THE ILO CONFERENCE IN 1979 TO BE DEVOTED TO STRUCTURE IN THE EVENT THAT THE WORKING PARTY FAILED TO REACH FINAL AGREEMENT. THIS PROPOSAL, BECAUSE OF THE FIRM OPPOSITION OF THE IMEC GOVERNMENT, EMPLOYERS, AND WORKERS, WAS NOT ACTED ON. THERE IS THUS AN OPPORTUNITY FOR THE LOW-KEY INFORMAL CONSULTATIONS FAVOURED BY THE UNITED STATES GOVERNMENT FOR ISSUES OF STRUCTURE.

(5) THE GOVERNING BODY

ANOTHER ITEM OF IMPORTANCE, THE CHAIRMANSHIP OF THE GOVERNING BODY, WAS SATISFACTORILY RESOLVED THROUGH THE ELECTION OF JOE MORRIS, THE EFFECT OF WHICH MUST NOT BE NULLIFIED BY THE WEAKENING OF THE POTENTIAL OF THE IMEC GOVERNMENTS TO INFLUENCE ILO POLICY WHICH THEY DO MOST SIGNIFICANTLY THROUGH THE GOVERNING BODY.

ON POINTS (1), (4) AND (5) THERE WAS CLEAR CUT VICTORY AND ON POINTS (2) AND (3) THERE WAS CERTAINLY PARTIAL VICTORY. THESE CONFERENCE RESULTS MUST BE SEEN AS ACCEPTABLE, TAKING ACCOUNT OF THE PRESENT BALANCE OF POWER THROUGHOUT THE U.N. SYSTEM, WHICH IS ONLY SUBJECT TO INVALUABLE TRADE UNION INFLUENCE THROUGH THE INTERNATIONAL LABOUR ORGANIZATION.

RECENT MONTHS HAVE DEMONSTRATED HOW EFFECTIVE DEMOCRATIC PARTICIPATION IN ILO MEETINGS CAN BE, AND THE BENEFITS OF SOLIDARITY IN A CONTEXT OF TRIPARTISM HAVE BEEN WITNESSED. WE URGE GOVERNMENTS TO APPEAL TO THE UNITED STATES TO CONTINUE AND FORTIFY ITS ROLE IN THE ILO, AND ALONG WITH

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 OTTAWA 07420 04 OF 04 152300Z

THE OTHER IMEC GOVERNMENTS MEET, IN THE COMING MONTHS, TO CONDUCT AN IN-DEPTH REVIEW OF ILO PROGRAMMES, AIMS AND PURPOSES, IN ORDER TO CONSOLIDATE POINTS OF VIEW AND CONSIDER PRIORITIES. WE WOULD BE HAPPY TO CONTRIBUTE TO SUCH A REVIEW, WE WISH TO PROMOTE SUCH A MEETING JUST AS WE LOOK FORWARD TO A CONTINUATION OF THE BILATERAL CONTACTS BETWEEN GOVERNMENTS WHICH HAVE PROVED SO USEFUL OVER RECENT MONTHS.

THE MAJOR REASON FOR OUR DESIRE FOR A CONTINUING ACTIVE  
U.S. INFLUENCE IN THE ILO IS THAT THIS ORGANIZATION,  
MORE THAN ANY OTHER AGENCY, IS CONCERNED WITH HUMAN  
RIGHTS AND WITH THEIR UNIVERSAL APPLICATION THROUGHOUT THE  
WORLD. WE AND OUR GOVERNMENTS CAN EXPECT TO BE DEFEATED  
FROM TIME TO TIME ON SPECIFIC ISSUES AT AN ILO CONFERENCE  
AND EVEN AT OTHER ILO MEETINGS. THE IMPORTANT THING WILL  
BE TO FIGHT FOR THE ORGANIZATION, WITH ITS TRIPARTITE  
STRUCTURE, IN SPITE OF THE NEGATIVE INFLUENCE OF POLITICAL  
DEBATES AT THE CONFERENCE. PROGRESS HAS ALREADY BEEN  
MADE IN ATTRACTING SOME DEVELOPING COUNTRIES TO MODERATE  
POSITIONS AND IT IS OUR OBJECTIVE TO ACCELERATE THIS OVER  
THE NEXT FEW YEARS. IN THIS WAY THE VALUES THAT THE ILO  
REPRESENTS WILL SPREAD AND PROSPER. END QUOTE. ENDERS

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** LOBBYING, MEMBERSHIP, LABOR UNION OFFICIALS, INTERNATIONAL LABOR ORGANIZATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 15-Aug-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977OTTAWA07420  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770294-0366  
**Format:** TEL  
**From:** OTTAWA USEEC  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770861/aaaabztf.tel  
**Line Count:** 508  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** d514f25a-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EUR  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 10  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 01-Dec-2004 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1602411  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CANADIAN LABOUR CONGRESS SEEKS TO KEEP U.S. IN ILO  
**TAGS:** PINT, PORC, CA, US, ILO, (MORRIS, JOE)  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/d514f25a-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009